

Building a Better World for All of Us®

## MEMORANDUM

TO:	David Bennett, P.E., Public Works Director/City Engineer City of Northfield
FROM:	Thomas A. Sohrweide, P.E., PTOE Justin Anibas, E.I.T.
DATE:	January 24, 2018
RE:	All-way Stop Request at Division Street at 6th Street Northfield, MN SEH No. NFIEL 143632

#### REQUEST

Check if all-way stop control is justified at the intersection of Division Street at 6<sup>th</sup> Street.

#### **EXISTING CONDITIONS**

Division Street is a two lane minor arterial with a posted speed limit of 30 mph. 6<sup>th</sup> Street is a two lane roadway with a posted speed limit of 30 mph. There is on-street parking on both sides of both Division Street and 6<sup>th</sup> Street. The intersection is located in the city center of Northfield. The intersection is minor street stop controlled with traffic on 6<sup>th</sup> Street being required to stop. All approaches to the intersection have a single lane for all movements.

13-hour (6 am – 7 pm) intersection turning movement counts were conducted in November 2017. The intersection was found to have a total of 352 pedestrians/bikes using the intersection during the 13-hour count; with the north leg and east leg each having more than 100 users. The intersection currently has a marked crosswalk on the north and south legs of the intersection with warning signs at the crossings. The north leg of the intersection had 20 or more crossings during 1 of the 13 hours counted; 20 or more crossings an hour is a general guide for establishing a marked crosswalk.

#### SAFETY REVIEW

Crash data from January 1, 2013 through December 31, 2015 was collected using the Minnesota Crash Mapping Analysis Tool (MnCMAT). There was one crash reported at this intersection between 2013 and 2015. The single crash was a head on crash that resulted in possible injury. The intersection has a critical crash index of 0.20, which indicates that it is operating within the normal range compared to other minor street stop controlled intersections throughout the state.

#### SIGHT DISTANCE REVIEW

Sight distances were analyzed for vehicles approaching the intersection on 6<sup>th</sup> Street. MnDOT guidelines require a stopped vehicle to be able to see 400 feet in either direction to safely turn into traffic when the speed limit is 30 mph. It was determined that sight distances are not adequate at this intersection under existing conditions. The attached Figures 1 and 2 show the sight distance triangles for vehicles stopped on 6<sup>th</sup> Street. When vehicles are stopped at the stop bars, buildings on the northeast and northwest corners, an outdoor garden store on the southwest corner, and a sign and bushes on the southeast corner impair sight distance for drivers. As the

All-way Stop Request at Division Street at 6th Street January 24, 2018 Page 2

vehicles pull up to the curb, only parked cars along Division Street impair sight distance for vehicles stopped on 6<sup>th</sup> Street.

#### **ENGINEERING GUIDANCE**

According to the Minnesota Manual on Uniform Traffic Control Devices (MnMUTCD), all-way stop control should only be implemented if justification is provided. The MnMUTCD provides the following guidance for when it may be appropriate to install all-way stop control:

- Condition A: Where traffic signals are justified, all-way stop control can be installed as an interim measure
- Condition B: Five or more reported correctable crashes in a 12-month period
- **Condition C**: All-way stop warrant volume thresholds in Section 2B.7 of the 2011 MnMUTCD are met for any eight hours of an average day.
- Optional Guidance:
  - **Condition B**: The need to control vehicle/pedestrian conflicts near locations that generate high pedestrian volumes.
  - **Condition C**: Locations where a road user, after stopping, cannot see conflicting traffic and is not able to negotiate the intersection unless conflicting cross traffic is also required to stop.

All-way stop control is not currently justified at the intersection of Division Street at 6<sup>th</sup> Street for Conditions A, B, or C. None of the 13 hours of intersection volumes meet the all-way stop warrant volume thresholds for Condition C. Over the past three years there has only been one crash, which is below the threshold for Condition B.

The north leg of the intersection had 20 or more pedestrian crossings during 1 of the 13 hours counted, which is a general guideline for marking a crosswalk. However, in our opinion Optional Condition B is not satisfied because it appears the existing marked crosswalk adequately facilitates safe pedestrian and bike crossings at the intersection.

Although the intersection of Division Street at 6<sup>th</sup> Street appears to meet Optional Condition C as even after a stopped vehicle on 6<sup>th</sup> Street has pulled forward past the stop bar up to the edge of the lane the sight distance is limited, the crash analysis shows that the intersection does not have a crash problem. The sight distance obstruction by parked vehicles is relatively normal in or near downtown areas, which requires drivers to be cautious.

#### RECOMMENDATION

It is recommended that the intersection of Division Street at 6<sup>th</sup> Street remain a minor stop controlled intersection because all-way stop guidance is not met.

#### Attachments:

Intersection Safety Screening Figures 1 and 2 – Sight Distance Triangles All-way Stop Warrant Analysis 13-hour Intersection Turning Movement Count

# **Intersection Safety Screening**

Intersection: Division Street at 6th Street

#### Crash Data, 2013-2015.



Crashes by Crash Severity							
Fatal	0						
Incapacitating Injury	0						
Non-incapacitating Injury	0						
Possible Injury	1						
Property Damage	0						
Total Crashes	1						

Intersection Characteristics							
Entering Volume	7,150						
Traffic Control	Thru / stop						
Environment	Urban						
Speed Limit	30 mph						

Annual crash cost = \$27,667

#### Statewide Comparison

# Total Crash RateObserved0.13Statewide Average0.19Critical Rate0.65Critical Index0.20

#### Urban Thru / Stop

Fatal & Serious Injury Crash Rate							
Observed	0.00						
Statewide Average	0.36						
Critical Rate	9.48						
Critical Index	0.00						

The observed crash rate is the number of crashes per million entering vehicles (MEV). The critical rate is a statistical comparison based on similar intersections statewide. An observed crash rate greater than the critical rate indicates that the intersection operates outside the expected, normal range. The critical index reports the magnitude of this difference.

The observed total crash rate for this period is 0.13 per MEV; this is 80% below the critical rate. Based on similar statewide intersections, an additional 5 crashes over the three years would indicate this intersection operaters outside the normal range.

The observed fatal and serious injury crash rate for this period is 0.00 per 100 MEV; this is 100% below the critical rate. The intersection operates within the normal range.



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#### SHORT ELLIOTT HENDRICKSON INC.

10901 Red Circle Drive, Suite 200 Minnetonka, MN 55343

#### Existing 2017 - Division Street at 6th Street ALL WAY STOP WARRANT ANALYSIS

LOCATION: Division Street at 6th Street				
COUNTY: Rice				
REF. POINT: 0	85 <sup>th</sup> % Speed	Approach Description	Lanes	Approach Total
DATE: 12/13/2017	30	Major App1: Division Street NB	1	2545
	30	Major App3: Division Street SB	1	2544
OPERATOR: JDA	30	Minor App2: 6th Street EB	1	303
	30	Minor App4: 6th Street WB	1	378

0.70 SPEED FACTOR USED? No

Minimum Volume F	Requirement
300	200

	MAJOR	MAJOR	MINOR	MINOR	MAJOR APPROACH TOTAL	MINOR APPROACH TOTAL	WARRANT MET
HOUR	APP. 1	APP. 3	APP. 2	APP. 4	Σ (APP.1 + APP. 3)	Σ (APP.2 + APP. 4)	MAJOR / MINOR
0:00 - 1:00	0	0	0	0	0	0	NO / NO
1:00 - 2:00	0	0	0	0	0	0	NO / NO
2:00 - 3:00	0	0	0	0	0	0	NO / NO
3:00 - 4:00	0	0	0	0	0	0	NO / NO
4:00 - 5:00	0	0	0	0	0	0	NO / NO
5:00 - 6:00	0	0	0	0	0	0	NO / NO
6:00 - 7:00	102	59	1	6	161	7	NO / NO
7:00 - 8:00	177	131	4	16	308	20	YES / NO
8:00 - 9:00	228	215	10	13	443	23	YES / NO
9:00 - 10:00	182	153	11	25	335	36	YES / NO
10:00 - 11:00	152	151	13	20	303	33	YES / NO
11:00 - 12:00	182	167	13	20	349	33	YES / NO
12:00 - 13:00	179	204	26	35	383	61	YES / NO
13:00 - 14:00	187	193	33	29	380	62	YES / NO
14:00 - 15:00	206	239	32	33	445	65	YES / NO
15:00 - 16:00	280	268	49	42	548	91	YES / NO
16:00 - 17:00	249	282	40	50	531	90	YES / NO
17:00 - 18:00	217	295	40	50	512	90	YES / NO
18:00 - 19:00	204	187	31	39	391	70	YES / NO
19:00 - 20:00	0	0	0	0	0	0	NO / NO
20:00 - 21:00	0	0	0	0	0	0	NO / NO
21:00 - 22:00	0	0	0	0	0	0	NO / NO
22:00 - 23:00	0	0	0	0	0	0	NO / NO
23:00 - 24:00	0	0	0	0	0	0	NO / NO
Daily	2545	2544	303	378			•

Hours met for warrant:

Met (Hr) Required (Hr)

0 8

Not satisfied

All-way Stop Warrant:

REMARKS:

C:\Traffic Projects\Northfield All-way Stop Requests\Warrant Analysis\[Division St at 6th Street-Warrant Analysis.xlsx]AllWayStop

Counted By: JDA



#### TURNING MOVEMENT COUNT DATA All Vehicles

[		Divis	ion St			6t	6th St Division St				6th St				1		
		South	bound			Wes	tbound			North	bound		Eastbound				
Start Time	Left	Thru	Right	Peds	Left	Thru	Right	Peds	Left	Thru	Right	Peds	Left	Thru	Right	Peds	Int. Total
6:00	0	13	0	0	1	0	2	1	0	20	0	0	0	0	0	0	36
6:15	1	11	1	0	0	0	2	0	0	23	0	0	0	0	0	1	38
6:30	1	15	0	0	0	0	0	0	0	27	0	0	0	0	1	0	44
6:45	0	16	1	1	0	0	1	0	0	32	0	0	0	0	0	1	50
7:00	2	21	0	0	3	1	0	0	3	29	0	0	1	0	1	0	61
7:15	1	33	0	0	0	2	3	0	1	33	0	0	0	0	0	1	73
7:30	1	37	0	0	0	2	1	2	2	48	0	0	0	0	1	0	92
7:45	1	34	1	3	0	1	3	2	2	56	3	0	0	0	1	0	102
8:00	1	32	1	0	1	1	1	1	1	41	0	0	1	0	1	0	81
8:15	1	48	4	1	0	1	2	3	4	49	2	0	0	0	1	0	112
8:30	2	71	2	0	2	0	0	0	2	45	2	0	1	1	1	1	129
8:45	1	47	5	0	1	1	3	1	4	76	2	0	1	0	3	1	144
9:00	1	36	2	0	2	2	3	0	4	42	2	0	1	0	0	1	95
9:15	4	37	7	1	0	3	1	0	4	44	2	0	0	0	3	2	105
9:30	2	32	3	0	0	3	5	1	4	33	1	0	0	0	2	1	85
9:45	2	22	5	0	0	4	2	2	1	44	1	2	0	1	4	2	86
10:00	3	34	1	1	2	2	3	3	4	29	1	0	0	1	2	1	82
10:00	1	32	4	0	4	1	1	2	0	35	1	1	0	2	2	3	83
10:13	2	29	2	0	4	0	1	1	2	32	0	0	0	0	2	2	71
10:30	2	39	2	1	0	1	4	3	5	41	2	0	0	2	2	5	100
11:00	2	39	3	4	1	0	4	3	5	34	1	0	0	1	2	1	91
		30 31							5 7						2		97
11:15	3		6	1	2	0	3	4		42	1	1	0	0		0	
11:30	4	30	1	3	1	2	4	1	1	38	3	2	1	0	2	1	87
11:45	6	34	9	0	0	2	1	3	3	44	3	1	1	1	3	4	107
12:00	1	43	7	1	3	2	6	2	5	39	0	0	2	2	1	2	111
12:15	2	35	3	1	3	0	4	1	5	40	4	0	2	0	8	1	106
12:30	4	40	6	2	1	4	4	0	3	35	4	0	1	1	2	2	105
12:45	4	53	6	0	0	0	8	3	4	39	1	1	2	0	5	2	122
13:00	3	42	5	0	1	0	4	1	1	42	1	0	1	3	3	3	106
13:15	4	37	7	1	1	1	5	2	4	42	1	1	3	5	5	2	115
13:30	6	39	3	1	2	2	6	1	4	38	1	1	0	5	4	2	110
13:45	6	35	6	1	0	2	5	0	5	46	2	1	0	0	4	0	111
14:00	1	45	7	3	1	1	3	1	2	31	0	3	1	0	3	1	95
14:15	2	36	2	3	1	2	9	3	6	41	2	2	1	2	7	3	111
14:30	4	63	6	3	1	1	4	2	1	39	2	0	1	1	10	1	133
14:45	4	65	4	0	0	3	7	1	5	76	1	0	3	1	2	1	171
15:00	7	53	3	6	0	0	8	4	8	74	3	4	4	1	8	0	169
15:15	6	52	4	4	3	2	3	1	7	52	3	6	2	4	8	0	146
15:30	5	70	2	3	1	5	5	3	9	64	2	1	2	3	8	0	176
15:45	10	52	4	1	2	2	11	11	4	51	3	0	0	3	6	4	148
16:00	5	64	5	4	0	5	6	5	7	49	4	0	1	1	5	2	152
16:15	7	52	1	0	0	0	5	6	2	59	2	0	3	2	12	5	145
16:30	11	63	5	8	1	3	10	7	5	51	4	8	0	1	6	7	160
16:45	8	55	6	3	5	3	12	5	12	53	1	6	0	3	6	3	164
17:00	6	70	3	4	3	2	8	3	3	49	2	3	0	3	10	4	159
17:15	7	51	5	4	3	3	9	3	5	56	5	0	4	3	8	1	159
17:30	10	65	10	6	3	2	10	1	3	44	1	0	2	1	5	2	156
17:45	7	53	8	6	0	1	6	5	3	44	2	1	0	0	4	3	128
18:00	7	38	2	7	4	2	9	12	7	52	0	0	2	1	9	0	133
18:15	5	40	4	3	1	0	6	3	4	45	1	0	1	0	7	0	114
18:30	5	38	1	4	2	2	6	5	8	44	2	0	1	1	5	0	115
18:45	3	39	5	5	2	0	5	1	4	36	1	3	2	1	1	0	99
Total	194	2160	190	100	65	79	234	125	195	2268	82	48	48	57	198	79	5770
	107		100				201	.20	100	00	02	.5		0.	100		
Cars+	190	2049	188	96	63	79	217	120	193	2152	78	43	46	56	198	70	5509
Trucks	4	111	2	4	2	0	17	5	2	116	4		2	1	0	9	261
	2.1	5.1	1.1	4.0	3.1	0.0	7.3	4.0	1.0	5.1	4.9	10.4	4.2	1.8	0.0	11.4	
% Trucks			.6	-			5.0	-	-		.8				.0		4.5
					•				•								



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## MEMORANDUM

TO:	David Bennett, P.E., Public Works Director/City Engineer City of Northfield
FROM:	Thomas A. Sohrweide, P.E., PTOE Justin Anibas, E.I.T.
DATE:	January 24, 2018
RE:	All-way Stop Request at Division Street at 7th Street Northfield, MN SEH No. NFIEL 143632

#### REQUEST

Check if all-way stop control is justified at the intersection of Division Street at 7<sup>th</sup> Street.

#### **EXISTING CONDITIONS**

Division Street is a two lane minor arterial with a posted speed limit of 30 mph. 7<sup>th</sup> Street is a two lane minor collector west of Division Street and a two lane major collector east of Division Street with a posted speed limit of 30 mph. There is on-street parking on both sides of both Division Street and 7<sup>th</sup> Street. The intersection is located in the city center of Northfield. The intersection is minor street stop controlled with traffic on 7<sup>th</sup> Street being required to stop. All approaches to the intersection have a single lane for all movements.

13-hour (6 am – 7 pm) intersection turning movement counts were conducted in November 2017. The intersection was found to have a total of 175 pedestrians/bikes using the intersection during the 13-hour count; with the west leg and east leg each having more than 50 users. The intersection currently has a marked crosswalk on the north leg of the intersection with warning signs at the crossing. However, neither Division Street leg had 20 or more crossings per hour, which is a general guide for establishing a marked crosswalk.

#### SAFETY REVIEW

Crash data from January 1, 2013 through December 31, 2015 was collected using the Minnesota Crash Mapping Analysis Tool (MnCMAT). There were four crashes reported at this intersection between 2013 and 2015. There were three property damage only crashes and one non-incapacitating injury crash. Each of the four crashes was of a different crash type: one read end, one sideswipe passing, one head on, and one other (appears to be right angle). The intersection has a critical crash index of 0.78, which indicates that it is operating within the normal range compared to other minor street stop controlled intersections throughout the state.

#### SIGHT DISTANCE REVIEW

Sight distances were analyzed for vehicles approaching the intersection on 7<sup>th</sup> Street. MnDOT guidelines require a stopped vehicle to be able to see 400 feet in either direction to safely turn into traffic when the speed limit is 30 mph. It was determined that sight distances are not adequate at this intersection under existing conditions. The attached Figures 1 and 2 show the sight distance triangles for vehicles stopped on 7<sup>th</sup> Street. When vehicles are stopped at the stop bars, a building on the northwest corner, bushes on the northeast corner, a parking lot on the

All-way Stop Request at Division Street at 7th Street January 24, 2018 Page 2

southeast corner, and a sign on the southwest corner impair sight distance for drivers. As the vehicles pull up to the curb, only parked cars along Division Street impair sight distance for vehicles stopped on 7<sup>th</sup> Street.

#### ENGINEERING GUIDANCE

According to the Minnesota Manual on Uniform Traffic Control Devices (MnMUTCD), all-way stop control should only be implemented if justification is provided. The MnMUTCD provides the following guidance for when it may be appropriate to install all-way stop control:

- Condition A: Where traffic signals are justified, all-way stop control can be installed as an interim measure
- Condition B: Five or more reported correctable crashes in a 12-month period
- **Condition C**: All-way stop warrant volume thresholds in Section 2B.7 of the 2011 MnMUTCD are met for any eight hours of an average day.
- Optional Guidance:
  - **Condition B**: The need to control vehicle/pedestrian conflicts near locations that generate high pedestrian volumes.
  - Condition C: Locations where a road user, after stopping, cannot see conflicting traffic and is not able to
    negotiate the intersection unless conflicting cross traffic is also required to stop.

All-way stop control is not currently justified at the intersection of Division Street at 7<sup>th</sup> Street for Conditions A, B, or C. None of the 13 hours of intersection volumes meet the all-way stop warrant volume thresholds for Condition C. Over the past three years there were no more than two correctable crashes within a 12-month period, which is below the threshold for condition B.

In our opinion, Optional Condition B is not satisfied as evidenced by the fact that each intersection leg has less than 20 pedestrian crossings per hour, which is a general guideline for marking a crosswalk.

Although the intersection of Division Street at 7<sup>th</sup> Street appears to meet Optional Condition C as even after a stopped vehicle on 7<sup>th</sup> Street has pulled forward past the stop bar up to the edge of the lane the sight distance is limited, the crash analysis shows that the intersection does not have a crash problem. The sight distance obstruction by parked vehicles is relatively normal in or near downtown areas, which requires drivers to be cautious.

#### RECOMMENDATION

It is recommended that the intersection of Division Street at 7<sup>th</sup> Street remain a minor stop controlled intersection because all-way stop guidance is not met.

#### Attachments:

Intersection Safety Screening Figures 1 and 2 – Sight Distance Triangles All-way Stop Warrant Analysis 13-hour Intersection Turning Movement Count

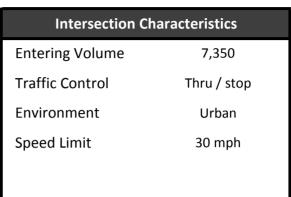
# **Intersection Safety Screening**

Intersection: Division Street at 7th Street

#### Crash Data, 2013-2015.



Crashes by Crash Severity						
Fatal	0					
Incapacitating Injury	0					
Non-incapacitating Injury	1					
Possible Injury	0					
Property Damage	3					
Total Crashes	4					



Annual crash cost = \$64,267

#### **Statewide Comparison**

Total Crash Rate						
Observed	0.50					
Statewide Average	0.19					
Critical Rate	0.64					
Critical Index	0.78					

Urban Thru / Stop

Fatal & Serious Injury	Crash Rate
Observed	0.00
Statewide Average	0.36
Critical Rate	9.26
Critical Index	0.00

The observed crash rate is the number of crashes per million entering vehicles (MEV). The critical rate is a statistical comparison based on similar intersections statewide. An observed crash rate greater than the critical rate indicates that the intersection operates outside the expected, normal range. The critical index reports the magnitude of this difference.

The observed total crash rate for this period is 0.50 per MEV; this is 22% below the critical rate. Based on similar statewide intersections, an additional 2 crashes over the three years would indicate this intersection operaters outside the normal range.

The observed fatal and serious injury crash rate for this period is 0.00 per 100 MEV; this is 100% below the critical rate. The intersection operates within the normal range.



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#### SHORT ELLIOTT HENDRICKSON INC.

10901 Red Circle Drive, Suite 200 Minnetonka, MN 55343

#### Existing 2017 - Division Street at 7th Street **ALL WAY STOP** WARRANT ANALYSIS

LOCATION: Division Street at 7th Street				
COUNTY: Rice				
REF. POINT: 0	85 <sup>th</sup> % Speed	Approach Description	Lanes	Approach Total
DATE: 12/13/2017	30	Major App1: Division Street NB	1	2713
	30	Major App3: Division Street SB	1	2403
OPERATOR: JDA	30	Minor App2: 7th Street EB	1	378
	30	Minor App4: 7th Street WB	1	467

0.70 SPEED FACTOR USED? No

major rippo.	Division Officer OD		4
Minor App2:	7th Street EB	1	:
Minor App4:	7th Street WB	1	4

Minimum	Volume Requirement
300	200

	MAJOR	MAJOR	MINOR	MINOR	MAJOR APPROACH TOTAL	MINOR APPROACH TOTAL	WARRANT MET
HOUR	APP. 1	APP. 3	APP. 2	APP. 4	Σ (APP.1 + APP. 3)	Σ (APP.2 + APP. 4)	MAJOR / MINOR
0:00 - 1:00	0	0	0	0	0	0	NO / NO
1:00 - 2:00	0	0	0	0	0	0	NO / NO
2:00 - 3:00	0	0	0	0	0	0	NO / NO
3:00 - 4:00	0	0	0	0	0	0	NO / NO
4:00 - 5:00	0	0	0	0	0	0	NO / NO
5:00 - 6:00	0	0	0	0	0	0	NO / NO
6:00 - 7:00	98	53	1	11	151	12	NO / NO
7:00 - 8:00	185	134	0	26	319	26	YES / NO
8:00 - 9:00	247	214	13	30	461	43	YES / NO
9:00 - 10:00	197	135	21	42	332	63	YES / NO
10:00 - 11:00	165	142	31	40	307	71	YES / NO
11:00 - 12:00	196	146	32	38	342	70	YES / NO
12:00 - 13:00	202	185	33	32	387	65	YES / NO
13:00 - 14:00	195	170	36	36	365	72	YES / NO
14:00 - 15:00	235	240	44	34	475	78	YES / NO
15:00 - 16:00	291	259	37	41	550	78	YES / NO
16:00 - 17:00	272	262	54	59	534	113	YES / NO
17:00 - 18:00	226	271	40	44	497	84	YES / NO
18:00 - 19:00	204	192	36	34	396	70	YES / NO
19:00 - 20:00	0	0	0	0	0	0	NO / NO
20:00 - 21:00	0	0	0	0	0	0	NO / NO
21:00 - 22:00	0	0	0	0	0	0	NO / NO
22:00 - 23:00	0	0	0	0	0	0	NO / NO
23:00 - 24:00	0	0	0	0	0	0	NO / NO
Daily	2713	2403	378	467	-		-

Hours met for warrant:

Met (Hr) Required (Hr)

Ò 8

Not satisfied

All-way Stop Warrant:

**REMARKS**:

C:\Traffic Projects\Northfield All-way Stop Requests\Warrant Analysis\[Division St at 7th Street-Warrant Analysis.x]AllWayStop

Counted By: JDA

## 」 SEH

#### TURNING MOVEMENT COUNT DATA All Vehicles

Start Time		South	hound														1
Start Time						West	bound				bound				bound		<u> </u>
	Left	Thru	Right	Peds	Left	Thru	Right	Peds	Left	Thru	Right	Peds	Left	Thru	Right	Peds	Int. To
6:00	2	10	0	0	0	0	1	0	0	21	0	0	0	0	0	0	
6:15	0	8	0	0	0	0	1	0	0	22	0	0	0	0	0	1	
6:30	4	12	1	1	1	0	1	1	0	20	0	0	1	0	0	1	
6:45	2	14	0	1	2	4	1	0	2	33	0	1	0	0	0	0	
7:00	1	23	0	0	1	2	1	1	1	33	1	0	0	0	0	0	
7:15	4	31	1	0	3	0	5	0	0	34	1	0	0	0	0	1	
7:30	3	33	0	1	2	2	3	1	3	50	4	0	0	0	0	1	
7:45	6	29	3	0	0	3	4	2	1	55	2	0	0	0	0	0	
8:00	4	31	2	0	2	2	2	1	3	42	6	0	0	1	1	7	
8:15	2	45	1	1	5	1	0	1	5	55	2	0	1	0	1	, 1	
8:30	1	43 71	2	0	5	2	4	0	2	48	0	0	2	3	0	2	
8:45	3	50	2	0	3	2	2	0	5	78	1	0	1	0	3	0	
9:00	3	32	0	2	5	1	4	3	2	49	5	1	2	6	1	1	
9:15	4	29	4	1	2	4	2	0	2	45	6	0	1	1	1	0	
9:30	8	30	1	2	3	5	4	0	2	36	5	0	1	3	1	4	
9:45	1	20	3	1	1	4	7	1	1	40	4	0	1	1	2	2	
10:00	2	31	3	0	3	6	1	2	1	38	2	1	1	2	6	2	
10:15	5	30	3	0	4	2	5	1	4	28	2	0	2	4	1	3	
10:30	3	25	1	1	2	0	2	1	1	33	6	0	0	1	3	0	
10:45	4	33	2	0	9	2	4	1	5	43	2	0	1	6	4	5	
11:00	4	35	3	0	4	0	5	0	2	42	3	0	0	6	3	0	
11:15	4	30	4	0	4	2	1	2	5	48	4	1	2	1	4	1	
11:30	5	24	4	2	1	3	2	1	4	41	6	0	0	7	0	1	
11:45	2	24	4	1	6	3	7	3	1	35	5	0	2	4	3	1	
12:00		44			3	1	4	1		41	4	1	1	5	5		
	4		0	0					3							4	
12:15	3	34	6	1	2	4	0	1	5	49	7	0	1	5	4	2	
12:30	2	34	1	0	3	3	4	1	2	38	7	0	3	3	1	0	
12:45	6	48	3	0	2	2	4	2	3	37	6	0	1	1	3	0	
13:00	4	40	2	1	6	3	4	0	2	44	4	0	0	8	4	1	
13:15	1	35	2	2	1	2	2	1	3	46	3	0	3	3	1	2	
13:30	6	34	3	2	1	2	3	0	3	39	2	0	1	4	3	1	
13:45	1	31	11	1	5	3	4	0	3	41	5	0	3	3	3	0	
14:00	9	44	6	0	2	1	1	0	6	39	2	1	3	3	2	1	
14:15	6	29	4	1	4	2	3	1	3	43	4	0	4	5	5	1	
14:30	1	63	8	2	9	2	1	0	7	37	6	0	6	2	4	0	
14:45	2	66	2	1	3	2	4	1	6	72	10	0	4	4	2	0	
15:00	4	52	3	2	3	1	2	2	2	76	7	1	7	1	4	0	
15:15	1	60	7	4	4	4	5	1	2	54	5	1	3	3	3	3	
15:30	8	54	6	2	5	2	4	2	5	72	4	0	2	5	4	1	
	13			0	3	4	4	2	3	58	3	0	2	2		2	
15:45	6	47 57	4 8	0	8	4 5	5	2	4	53	5	0	6	7	1 5	2	
16:00	-				-								-				
16:15	5	46	7	1	6	4	8	1	6	63	4	0	3	5	5	2	
16:30	4	64	7	0	3	2	2	1	4	61	4	3	3	6	5	5	
16:45	1	53	4	3	4	6	6	6	4	58	6	2	3	4	2	1	
17:00	9	68	7	0	5	1	3	1	5	54	3	0	4	2	3	1	
17:15	10	44	5	0	4	2	10	0	5	47	8	0	5	4	2	0	
17:30	1	64	4	1	9	1	2	0	2	44	2	0	3	1	2	1	
17:45	5	49	5	1	2	1	4	0	5	50	1	0	4	7	3	0	
18:00	2	46	3	1	2	3	2	1	6	49	3	0	5	5	6	0	
18:15	5	43	4	0	5	1	4	0	1	45	2	0	3	3	2	0	
18:30	4	38	3	2	2	3	4	2	3	54	1	0	2	6	1	0	
18:45	2	37	5	0	5	0	3	2	1	34	5	0	0	3	0	3	
Total	202	2027	174	42	179	117	171	53	156	2367	190	13	103	156	119	67	5
Cars+	186	1931	172	36	177	111	163	47	154	2260	183	11	103	153	117	60	Ę
Trucks	16	96	2	6	2	6	8	6	2	107	7	2	0	3	2	7	
% Trucks	7.9	4.7	1.1	14.3	1.1	5.1	4.7	11.3	1.3	4.5	3.7	15.4	0.0	1.9	1.7	10.4	



Building a Better World for All of Us®

## MEMORANDUM

TO:	David Bennett, P.E., Public Works Director/City Engineer City of Northfield
FROM:	Thomas A. Sohrweide, P.E., PTOE Justin Anibas, E.I.T.
DATE:	January 24, 2018
RE:	All-way Stop Request at Washington Street at 4th Street Northfield, MN SEH No. NFIEL 143632

#### REQUEST

Check if the existing all-way stop control is justified at the intersection of Washington Street at 4<sup>th</sup> Street.

#### **EXISTING CONDITIONS**

Washington Street is a two lane major collector with a posted speed limit of 30 mph. 4<sup>th</sup> Street is a two lane minor collector west of Washington Street and a two lane local roadway east of Washington Street with a posted speed limit of 30 mph. There is on-street parking on both sides of both Washington Street and 4<sup>th</sup> Street. The intersection is located just east of the city center of Northfield. The intersection is all-way stop controlled. All approaches to the intersection have a single lane for all movements. The intersection does not currently have bump outs, however, the proposed design will have bump outs on each corner of the intersection.

13-hour (6 am – 7 pm) intersection turning movement counts were conducted in November 2017. The intersection was found to have a total of 353 pedestrians/bikes using the intersection during the 13-hour count; with each leg having more than 50 users. The intersection currently has marked crosswalks on all intersection approaches; however, none of the marked crosswalks have warning signs because it is an all-way stop controlled intersection. The north leg of the intersection had 20 or more crossings during 2 of the 13 hours counted; 20 or more crossings an hour is a general guide for establishing a marked crosswalk.

#### SAFETY REVIEW

Crash data from January 1, 2013 through December 31, 2015 was collected using the Minnesota Crash Mapping Analysis Tool (MnCMAT). There was one crash reported at this intersection between 2013 and 2015. The single crash was a head on crash with an object off of the roadway with possible injury. The intersection has a critical crash index of 0.19, which indicates that it is operating within the normal range compared to other all-way stop controlled intersections throughout the state.

#### SIGHT DISTANCE REVIEW

Sight distances were analyzed for vehicles approaching the intersection on 4<sup>th</sup> Street. MnDOT guidelines require a stopped vehicle to be able to see 400 feet in either direction to safely turn into traffic when the speed limit is 30 mph. It was determined that sight distances are not adequate at this intersection under existing conditions. The attached Figures 1 and 2 show the sight distance triangles for vehicles stopped on 4<sup>th</sup> Street. When vehicles are stopped at the stop bars, buildings on the northwest and southwest corners, a sign, trees, and a hill on the

All-way Stop Request at Washington Street at 4th Street January 24, 2018 Page 2

northeast corner, and parked cars along Washington Avenue impair sight distance for drivers. As the vehicles pull up to the curb, only parked cars along Washington Street impair sight distance for vehicles stopped on 4<sup>h</sup> Street. However, the proposed bump outs on each corner of the intersection will improve vehicle sight distance and will ensure that, at a minimum, vehicles traveling along Washington Street will have adequate stopping sight distance.

#### ENGINEERING GUIDANCE

According to the Minnesota Manual on Uniform Traffic Control Devices (MnMUTCD), existing all-way stop control should only be removed if justification is provided. The MnMUTCD provides the following guidance for when it may be appropriate to install all-way stop control:

- Condition A: Where traffic signals are justified, all-way stop control can be installed as an interim measure
- **Condition B**: Five or more reported correctable crashes in a 12-month period (Not applicable when an allway stop is already in place)
- **Condition C**: All-way stop warrant volume thresholds in Section 2B.7 of the 2011 MnMUTCD are met for any eight hours of an average day.
- Optional Guidance:
  - Condition B: The need to control vehicle/pedestrian conflicts near locations that generate high pedestrian volumes.
  - **Condition C**: Locations where a road user, after stopping, cannot see conflicting traffic and is not able to negotiate the intersection unless conflicting cross traffic is also required to stop.

The existing all-way stop control is not currently justified at the intersection of Washington Street at 4<sup>th</sup> Street for Conditions A, B, or C. None of the 13 hours of intersection volumes meet the all-way stop warrant volume thresholds for Condition C.

The north leg of the intersection had 20 or more pedestrian crossings during 2 of the 13 hours counted, which is a general guideline for marking a crosswalk. However, in our opinion Optional Condition B for all-way stop control is not satisfied because the intersection is not located near a location that would typically generate high pedestrian volumes. In addition, minor street stop control intersections in the area have been able to provide adequate safety for pedestrian and bike crossings using marked crosswalks and warning signs. For example, the intersection of Division Street at 6<sup>th</sup> Street in downtown Northfield.

Although the intersection of Washington Street at 4<sup>th</sup> Street appears to meet Optional Condition C even after a stopped vehicle on 4<sup>th</sup> Street has pulled forward past the stop bar up to the edge of the lane the sight distance is limited. However, the proposed bump outs will improve sight distances to ensure that vehicles traveling along Washington Street will have adequate stopping sight distance.

#### RECOMMENDATION

Because the intersection does not meet all-way stop guidance, it is recommended that the intersection of Washington Street at 4<sup>th</sup> Street be converted to a minor stop controlled intersection with vehicles on 4<sup>th</sup> Street being required to stop. In addition, the intersection of Washington Street at 5<sup>th</sup> Street (350 feet south) is being converted to all-way stop control and is only 350 feet south.

Because the north leg of the intersection had 20 or more crossings during 2 of the 13 hours counted, marked crosswalks on the north and south legs of the intersection with warning signs should be considered to provide adequate safety for pedestrians and bikes using the intersection. Marked crosswalks with warning signs is consistent with other minor street stop controlled intersections in the area. For example, the intersection of Division Street at 6<sup>th</sup> Street in downtown Northfield.

All-way Stop Request at Washington Street at 4th Street January 24, 2018 Page 3

#### Attachments:

Intersection Safety Screening Figures 1 and 2 – Sight Distance Triangles All-way Stop Warrant Analysis 13-hour Intersection Turning Movement Count

# **Intersection Safety Screening**

Intersection: #Enter description of the intersection

#### Crash Data, 2013-2015.



Crashes by Crash Severity						
Fatal	0					
Incapacitating Injury	0					
Non-incapacitating Injury	0					
Possible Injury	1					
Property Damage	0					
Total Crashes	1					

Intersection Characteristics					
Entering Volume	4,150				
Traffic Control	All stop				
Environment	Suburban				
Speed Limit	30 mph				

Annual crash cost = \$27,667

#### Statewide Comparison

#### All Way Stop

Total Crash Rat	te	Fatal & Serious Injury Crash Rate	е
Observed	0.22	Observed 0.0	0
Statewide Average	0.34	Statewide Average 0.7	2
Critical Rate	1.16	Critical Rate 16.8	81
Critical Index	0.19	Critical Index 0.0	0

The observed crash rate is the number of crashes per million entering vehicles (MEV). The critical rate is a statistical comparison based on similar intersections statewide. An observed crash rate greater than the critical rate indicates that the intersection operates outside the expected, normal range. The critical index reports the magnitude of this difference.

The observed total crash rate for this period is 0.22 per MEV; this is 81% below the critical rate. Based on similar statewide intersections, an additional 5 crashes over the three years would indicate this intersection operaters outside the normal range.

The observed fatal and serious injury crash rate for this period is 0.00 per 100 MEV; this is 100% below the critical rate. The intersection operates within the normal range.



This map is neither a legally recorded map nor a survey map and is not intended to be used as one. This map is a compilation of records, information, and data gathered from various sources listed on this map and is to be used for reference purposes only. SEH does not warrant that the Geographic Information System (GIS) Data used to prepare this map are error free, and SEH does not represent that the GIS Data can be used for navigational, tracking, or any other purpose requiring exacting measurement of distance or direction or precision in the depiction of geographic features. The user of this map acknowledges that SEH shall not be lable for any damages which arise out of the user's access or user of data provided.



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#### SHORT ELLIOTT HENDRICKSON INC.

10901 Red Circle Drive, Suite 200 Minnetonka, MN 55343

#### Existing 2017 - Washington Street at 4th Street ALL WAY STOP WARRANT ANALYSIS

LOCATION: Washington Street at 4th Street				
COUNTY: Rice				
REF. POINT: 0	85 <sup>th</sup> % Speed	Approach Description	Lanes	Approach Total
DATE: 12/13/2017	30	Major App1: Washington Street NB	1	1176
	30	Major App3: Washington Street SB	1	1014
OPERATOR: JDA	30	Minor App2: 4th Street EB	1	628
	30	Minor App4: 4th Street WB	1	567

0.70 SPEED FACTOR USED? No

Minor App4:	4III SIIEEL WB	I

Minimum	Volume Requirement
300	200

	MAJOR	MAJOR	MINOR	MINOR	MAJOR APPROACH TOTAL	MINOR APPROACH TOTAL	WARRANT MET	
HOUR	APP. 1	APP. 3	APP. 2	APP. 4	Σ (APP.1 + APP. 3)	Σ (APP.2 + APP. 4)	MAJOR / MINOR	
0:00 - 1:00	0	0	0	0	0	0	NO / NO	
1:00 - 2:00	0	0	0	0	0	0	NO / NO	
2:00 - 3:00	0	0	0	0	0	0	NO / NO	
3:00 - 4:00	0	0	0	0	0	0	NO / NO	
4:00 - 5:00	0	0	0	0	0	0	NO / NO	
5:00 - 6:00	0	0	0	0	0	0	NO / NO	
6:00 - 7:00	31	13	17	28	44	45	NO / NO	
7:00 - 8:00	97	44	23	51	141	74	NO / NO	
8:00 - 9:00	106	50	35	43	156	78	NO / NO	
9:00 - 10:00	109	59	40	43	168	83	NO / NO	
10:00 - 11:00	70	47	36	27	117	63	NO / NO	
11:00 - 12:00	81	70	41	35	151	76	NO / NO	
12:00 - 13:00	81	83	66	36	164	102	NO / NO	
13:00 - 14:00	90	84	44	47	174	91	NO / NO	
14:00 - 15:00	80	79	47	44	159	91	NO / NO	
15:00 - 16:00	120	107	61	47	227	108	NO / NO	
16:00 - 17:00	133	145	73	51	278	124	NO / NO	
17:00 - 18:00	99	149	85	60	248	145	NO / NO	
18:00 - 19:00	79	84	60	55	163	115	NO / NO	
19:00 - 20:00	0	0	0	0	0	0	NO / NO	
20:00 - 21:00	0	0	0	0	0	0	NO / NO	
21:00 - 22:00	0	0	0	0	0	0	NO / NO	
22:00 - 23:00	0	0	0	0	0	0	NO / NO	
23:00 - 24:00	0	0	0	0	0	0	NO / NO	
Daily	1176	1014	628	567	-		-	

Hours met for warrant:

Met (Hr) Required (Hr)

0 8

Not satisfied

All-way Stop Warrant:

REMARKS:

C:\Traffic Projects\Northfield All-way Stop Requests\Warrant Analysis\[Washington St at 4th St-Warrant Analysis.xlsx]AllWayStop

Counted By: JDA

## 」 SEH

#### TURNING MOVEMENT COUNT DATA All Vehicles

		Washington St				4th St				Washington St				4th St			
Start Time	Southbound				Westbound			Northbound				Eastbound					
	Left	Thru	Right	Peds	Left	Thru	Right	Peds	Left	Thru	Right	Peds	Left	Thru	Right	Peds	Int. Tota
6:00	0	2	0	0	1	3	0	0	0	6	1	0	1	2	1	0	
6:15	0	1	0	0	1	2	1	0	1	5	0	0	0	2	0	0	
6:30	0	3	2	2	1	5	3	1	0	8	0	0	0	1	1	0	2
6:45	1	4	0	0	2	7	2	0	1	8	1	1	3	4	2	1	:
7:00	0	1	1	1	2	7	0	0	1	15	0	0	0	3	0	0	;
7:15	0	15	0	0	4	7	2	0	2	16	0	0	1	3	3	2	Ę
7:30	2	7	1	0	2	8	5	0	3	25	3	1	3	2	2	0	(
7:45	0	14	3	1	2	10	2	1	6	25	1	2	0	4	2	0	(
8:00	0	12	1	0	2	5	1	1	3	20	1	1	1	3	5	1	
8:15	1	5	1	1	2	8	2	3	2	24	5	2	4	4	5	3	
8:30	0	13	1	0	2	5	1	0	2	11	3	0	1	1	1	0	
8:45	2	14	0	1	4	7	4	2	3	28	4	0	2	6	2	0	
9:00	2	16	0	4	0	7	1	1	7	22	4	3	2	3	3	1	
9:15	0	10	2	0	3	6	1	0	2	16	4	2	2	2	6	0	
9:30	3	10	1	0	3	6	1	0	4	21	0	2	2	2	6	1	
9:45	1	7	7	3	4	6	5	11	5	21	3	3	6	5	1	2	
10:00	1	9	2	5	2	2	1	0	1	14	1	2	3	2	6	1	
10:15	1	11	3	1	5	0	3	1	3	16	0	1	5	0	3	0	
10:30	0	7	3	1	4	3	1	1	3	16	2	0	4	3	2	0	
10:45	0	7	3	3	1	4	1	0	3	7	4	1	2	2	4	1	
11:00	0	11	4	2	4	1	1	0	6	12	2	3	2	4	6	3	
11:15	1	12	6	1	1	7	2	0	3	11	4	0	1	4	5	1	
11:30	1	8	2	0	2	4	1	11	2	12	2	1	3	1	2	1	
11:45	2	19	4	1	3	7	2	1	5	22	0	2	6	2	5	2	
12:00	0	26	6	0	6	3	1	0	4	15	5	1	8	3	9	2	
12:15	0	16	8	2	3	3	2	0	5	10	2	1	5	6	1	2	
12:30	1	9	1	2	1	7	2	2	3	14	2	3	4	6	7	1	
12:45	2	11	3	2	2	5	1	5	4	16	1	3	4	4	9	3	
13:00	3	14	3	1	4	5	0	1	4	16	5	2	2	2	3	0	
13:15	1	14	4	1	3	13	2	2	3	13	4	2	5	3	9	2	
13:30	0	15	3	2	4	4	1	1	3	21	1	0	6	2	5	2	
13:45	0	21	6	2	2	5	4	0	3	15	2	0	3	2	2	0	
14:00	1	13	2	2	2	5	2	1	6	10	1	4	1	3	8	1	
14:15	2	19	2	2	3	5	2	1	2	16	4	2	4	6	3	0	
14:30	1	17	4	1	6	7	2	0	3	13	4	3	3	3	6	0	
14:45	0	16	2	3	4	4	2	1	5	14	2	2	3	3	4	0	
15:00	1	19	5	2	4	5	0	0	5	19	3	2	2	2	5	3	
15:15	2	23	6	0	5	6	0	0	5	23	5	1	4	6	9	0	
15:30	1	20	3	1	5	9	1	1	2	22	4	2	6	11	5	1	
15:45	2	14	11	1	4	7	1	1	8	15	9	2	5	4	2	1	
16:00	2	29	3	6	3	5	4	1	8	19	7	0	1	5	8	0	
16:15	3	27	6	6	6	4	2	4	5	28	7	3	3	9	6	3	1
16:30	4	20	6	4	7	6	1	2	6	17	2	3	3	9	8	1	
16:45	5	38	2	8	6	6	1	8	8	17	9	3	4	8	9	4	1
17:00	2	44	6	8	5	8	2	4	3	22	3	2	5	9	6	2	1
17:15	6	35	2	4	3	6	8	5	4	12	5	2	0	13	10	1	1
17:30	2	24	5	8	3	10	3	3	6	13	7	1	5	14	5	6	
17:45	2	14	7	15	3	8	1	2	5	11	8	0	0	9	9	6	
18:00	2	23	7	6	3	12	2	7	2	20	5	0	1	6	5	2	
18:15	4	15	4	8	3	7	2	0	5	8	2	0	7	5	5	0	
18:30	1	16	3	2	1	4	3	0	2	15	3	1	5	7	8	1	
18:45	1	8	0	3	6	8	4	0	5	6	6	1	1	5	5	1	
Total	69	778	167	129	164	304	99	86	192	821	163	73	154	230	244	65	33
Cars+	66	746	161	123	162	299	96	78 °	192	807	160	65 °	135	225	243	59	32
Trucks	3 4.3	32 4.1	6 3.6	6 4.7	2 1.2	5 1.6	3 3.0	8 9.3	0.0	14 1.7	3 1.8	8 11.0	19 12.3	5 2.2	<u>1</u> 0.4	6 9.2	
% Trucks	- <del>+</del> .J	H. I	0.0														