

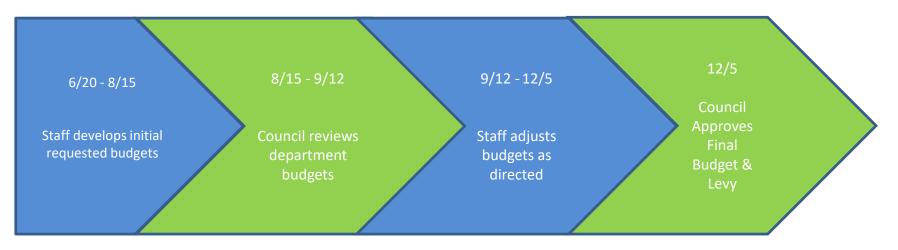
### 2018 Budget Update November 21st, 2017

Draft 11/17/17



# **Budget Timeline**

• The City budget is a 6 month planning process



• Key Dates in the planning process



# Property Taxes & Tax Rate

• How is Property Tax Calculated?

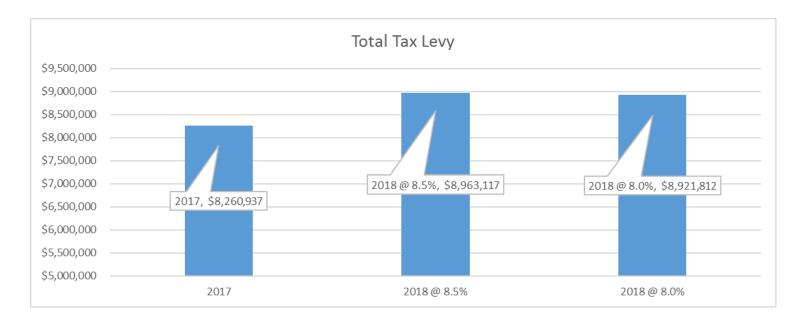
Individual Tax Bill = Parcel Tax Capacity \* City Tax Rate City Tax Rate = <u>Total \$ City Levy</u> Net Tax Capacity

- Total \$ City Levy = City Budget Non-property Tax Revenue
- Tax Calculation with Residential Homestead Example:
  - •Taxable Market Value = Estimated Market Value Homestead exclusion

•Parcel Tax Capacity = Taxable Market Value \* (1.0% of first \$500,000 + 1.25% of taxable market value > \$500,000)

# **Proposed Levy**

- Certified Preliminary 2018 Levy \$8,963,117
- Certified 2017 Levy \$8,260,937
- 2018 Proposed Increase \$702,180, or 8.5%

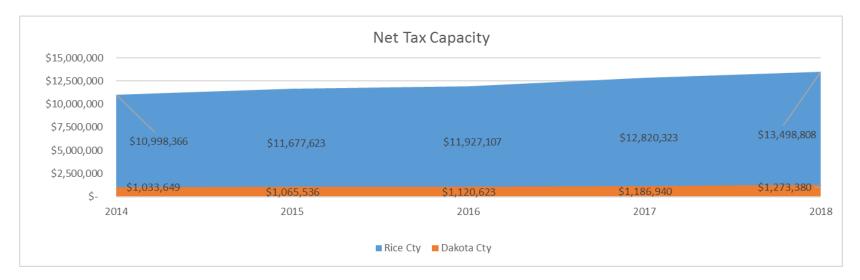


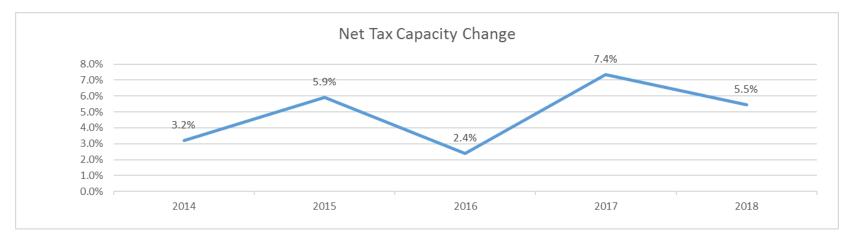
\* The 2017 certified property tax levies for all cities increased 5.5% from 2016 to 2017 vs Northfield's increase of 2.0% (Source: League of Minnesota Cities)

# **Estimated Market Value Changes**

- Estimated Market Value (EMV) increased 4.9%
   •2017 valuation payable in 2018 \$1,386,709,300
   •2016 valuation payable in 2017 \$1,322,187,500
- Northfield includes properties in both Rice & Dakota County
   Rice County EMV represents 91% of total and increased 4.7%
  - •Dakota County EMV represents 9% of total and increased 6.2%
- Net Tax Capacity increased 5.5% (Estimated Market Value adjusted for homestead exclusion and class rate)
   2017 valuation payable in 2018 \$14,772,188
   2016 valuation payable in 2017 \$14,007,263

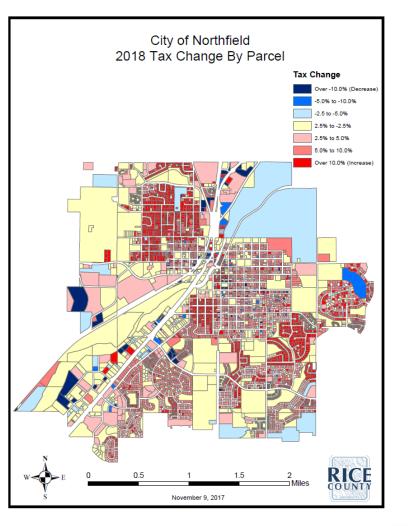
# Net Tax Capacity Trend



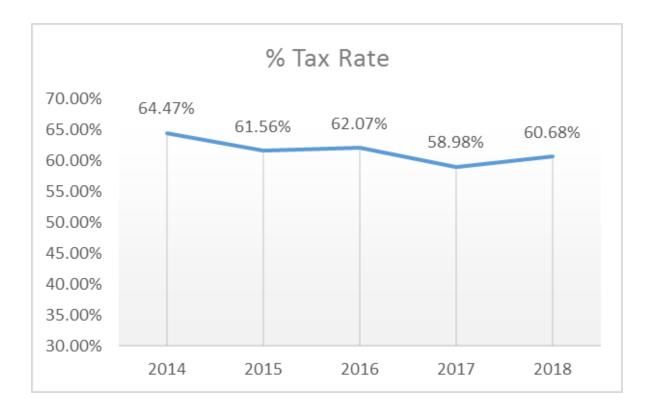


# Tax Change by Parcel Map

- 2018 Net Tax Capacity for Northfield increased 5.5%
   Rice County increased 5.3%
   Dakota County increased 7.3%
- Individual parcel tax changes vary according to the map
- Rice and Dakota County Auditors parcel specific notices have been sent

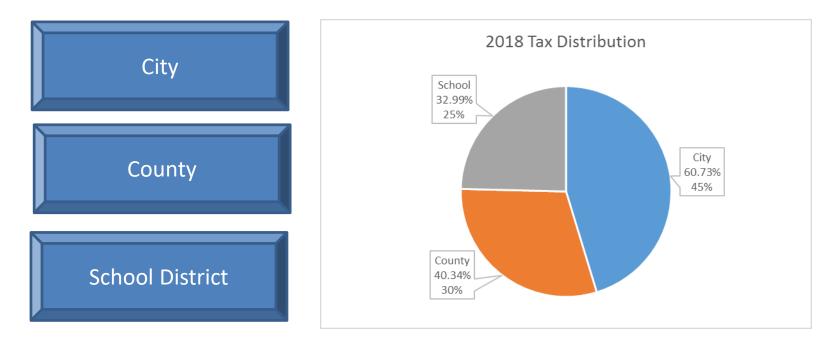


# City Tax Rate Trend

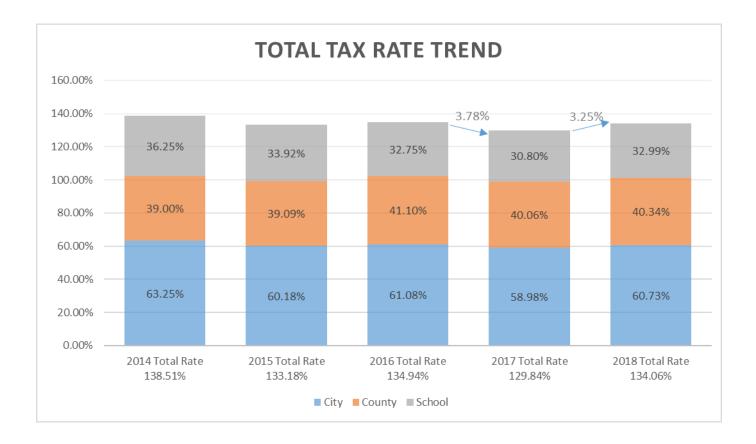


# **Property Taxes**

• Who levies property taxes?



# Total Tax Rate Trend



Source: Rice County Assessors Office

# **Total Tax Rate Comparisons**

	5%
<ul> <li>2016 Rate comparison</li> <li>Average All MN Cities</li> <li>Region 10 (SE MN)</li> <li>Greater MN, 10,000-24,999</li> <li>Peer Group Comparable Cities (mean)</li> <li>Peer Group Comparable Cities (median)</li> <li>132.29</li> </ul>	% % %

\* Peer Group Comparable Cities (Population range 19,754-25,782, average total tax range 106.91%-152.54%)

	Homestead Residential Property										
		2016						2018			
Entity		Tax Rate	Та	x Paid	Tax Rate	Та	k Paid	Tax Rate	Tax	k Paid	
County	\$150,000	41.101%	\$	519	40.059%	\$	506	40.341%	\$	510	
City	\$150,000	61.083%	\$	771	58.975%	\$	745	60.725%	\$	767	
School	\$150,000	32.753%	\$	955	30.803%	\$	903	32.989%	\$	951	
Total	\$150,000	134.937%	\$	2,245	129.837%	\$	2,154	134.055%	\$	2,227	
County	\$175,000	41.101%	\$	631	40.059%	\$	615	40.341%	\$	619	
City	\$175,000	61.083%	\$	938	58.975%	\$	905	60.725%	\$	932	
School	\$175,000	32.753%	\$	1,134	30.803%	\$	1,073	32.989%	\$	1,129	
Total	\$175,000	134.937%	\$	2,703	129.837%	\$	2,593	134.055%	\$	2,681	
County	\$200,000	41.101%	\$	743	40.059%	\$	724	40.341%	\$	729	
City	\$200,000	61.083%	\$	1,104	58.975%	\$	1,066	60.725%	\$	1,098	
School	\$200,000	32.753%	\$	1,314	30.803%	\$	1,242	32.989%	\$	1,308	
Total	\$200,000	134.937%	\$	3,161	129.837%	\$	3,033	134.055%	\$	3,136	
County	\$250,000	41.101%	\$	967	40.059%	\$	943	40.341%	\$	949	
City	\$250,000	61.083%	\$	1,437	58.975%	\$	1,388	60.725%	\$	1,429	
School	\$250,000	32.753%	\$	1,673	30.803%	\$	1,582	32.989%	\$	1,666	
Total	\$250,000	134.937%	\$	4,077	129.837%	\$	3,912	134.055%	\$	4,044	
County	\$300,000	41.101%	\$	1,191	40.059%	\$	1,161	40.341%	\$	1,169	
City	\$300,000	61.083%	\$	1,770	58.975%	\$	1,709	60.725%	\$	1,760	
School	\$300,000	32.753%	\$	2,031	30.803%	\$	1,921	32.989%	\$	2,024	
Total	\$300,000	134.937%	\$	4,993	129.837%	\$	4,791	134.055%	\$	4,953	

- 2018 vs 2017 Total Tax Rate comparison
  - Scenario of Estimated Market Value increasing 5.5%
     Rice County average increase for Northfield
  - Tax change impact is approximately 3.4%
  - Remaining increase is due to valuation changes

Homestead Residential Property										
2017 2018		2018	2017			2018	18v17			
Value		Value	٦	ax Paid	Т	ax Paid	Cł	nange	% Change	
\$ 150,000	\$	150,000	\$	2,154	\$	2,227	\$	73	3.39%	
\$ 150,000	\$	158,250	\$	2,154	\$	2,376	\$	222	10.33%	
\$ 175,000	\$	175,000	\$	2,593	\$	2,681	\$	88	3.39%	
\$ 175,000	\$	184,625	\$	2,593	\$	2,856	\$	263	10.15%	
\$ 200,000	\$	200,000	\$	3,033	\$	3,136	\$	103	3.39%	
\$ 200,000	\$	211,000	\$	3,033	\$	3,334	\$	301	9.94%	
\$ 250,000	\$	250,000	\$	3,912	\$	4,044	\$	132	3.38%	
\$ 250,000	\$	263,750	\$	3,912	\$	4,294	\$	382	9.76%	
\$ 300,000	\$	300,000	\$	4,791	\$	4,953	\$	162	3.38%	
\$ 300,000	\$	316,500	\$	4,791	\$	5,252	\$	461	9.61%	

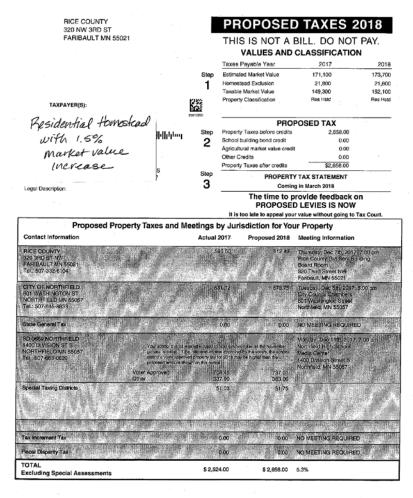
3.38% \$162 Tax Change Impact

6.23% \$299 Valuation Impact

9.61% \$461 Total Impact

- \$171,100 Estimated Market Value 2017 – Residential Homestead, with a 1.5% Market Value Increase
- \$134 Total Tax increase, a 5.3% increase

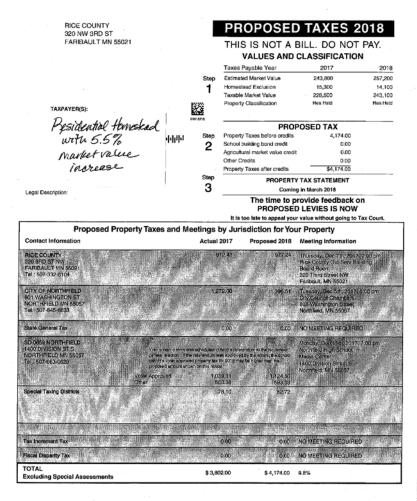
• Note: The school district's voter approved property tax for 2018 may be higher than the proposed amount shown on this notice based on the recently approved referendum.



IMPORTANT INFORMATION IS PRINTED ON THE BACK OF THIS FORM.

- \$243,800 Estimated Market Value 2017 – Residential Homestead, with a 5.5% Market Value Increase
- \$372 Total Tax increase, a
  9.8% increase

• Note: The school district's voter approved property tax for 2018 may be higher than the proposed amount shown on this notice based on the recently approved referendum.



IMPORTANT INFORMATION IS PRINTED ON THE BACK OF THIS FORM.

# **Commercial Total Tax Rate Impact**

- 2018 vs 2017 Total Tax Rate comparison
  - Scenario of Valuations increasing 5.5%
     Rice County average for Northfield
- Tax change impact is 2.6%-2.3%
- Remaining increase is due to valuation changes

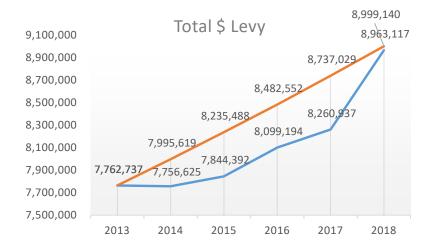
Commercial Property										
2017		2018		2017		2018		18	v17	
Value		Value	Т	ax Paid	Т	ax Paid	С	hange	% Change	
\$ 200,000	\$	200,000	\$	5,707	\$	5,856	\$	149	2.62%	
\$ 200,000	\$	211,000	\$	5,707	\$	6,289	\$	583	10.21%	
\$ 500,000	\$	500,000	\$	17,273	\$	17,667	\$	394	2.28%	
\$ 500,000	\$	527,500	\$	17,273	\$	18,750	\$	1,477	8.55%	

8.55% \$1,477 Total Impact

ange Impact

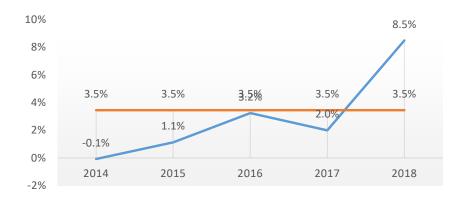
# 8.5% Levy Increase

(with 3% steady growth scenario – orange line)



% Tax Rate 69.00% 66.45% 67.00% 65.01% 64.47% 64.63% 65.00% 60.92% 62.37% 62.07% 63.00% 61.56% 60.68% 61.00% 58.98% 59.00% 57.00% 55.00% 2014 2015 2016 2017 2018

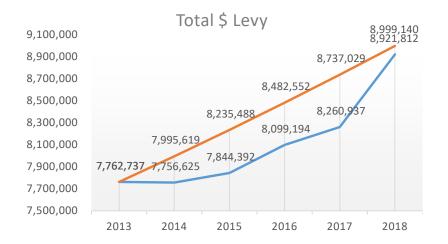
% Levy Increase/(Decrease)



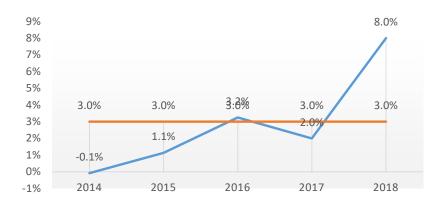
 An 8.5% increase in the levy for 2018 yields similar results as a 5 year average 3% growth rate

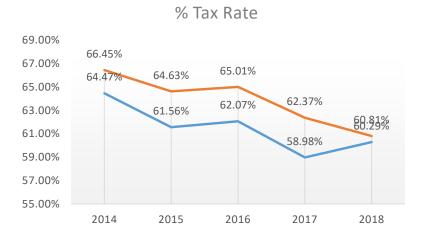
•2018 levy is \$36K under the 5-year average rate projection

### 8.0% Levy Increase (with 3% steady growth scenario – orange line)



% Levy Increase/(Decrease)

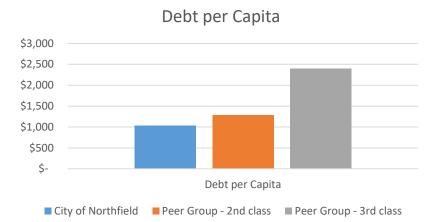




 An 8% increase in the levy for 2018 yields similar results as a 5 year average 3% growth rate

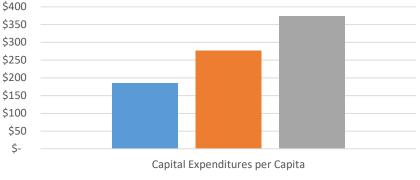
•2018 levy is \$77K under the 5-year average rate projection

# Ratio Comparison to Peer Groups





#### Taxes per Capita

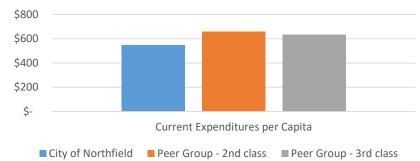


#### Capital Expenditures per Capita

City of Northfield

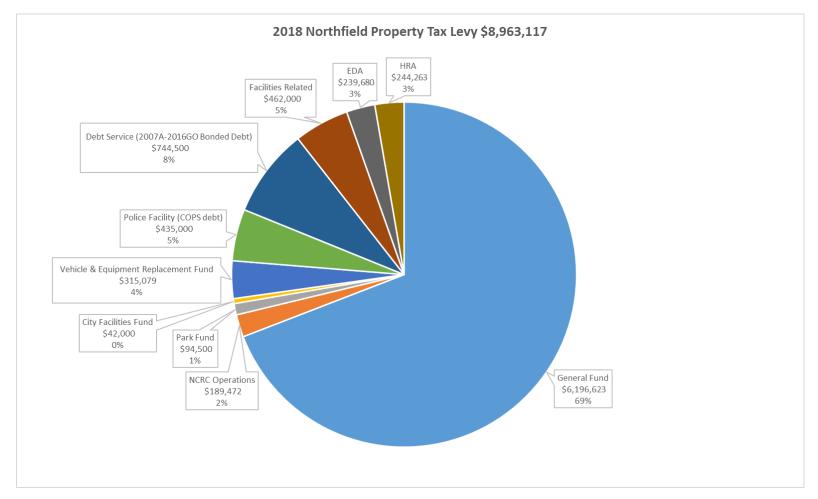
Peer Group - 2nd class
Peer Group - 3rd class

#### Current Expenditures per Capita



Source: 2016 Abdo Eick & Meyers Audit Management Letter, page 20, (2015 comparisons) Peer Group 2<sup>nd</sup> class – City populations of 20,000-100,000, Peer Group 3<sup>rd</sup> class – City populations of 10,000-20,000

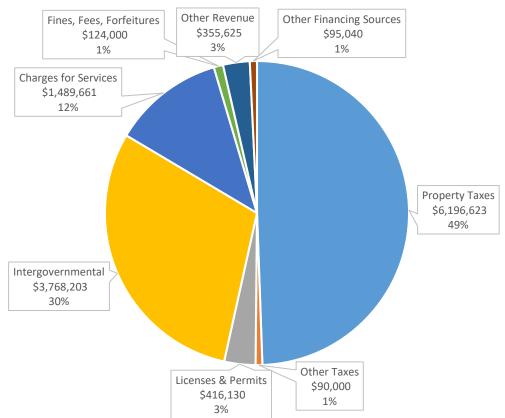
## 2018 Tax Levy



### 2018 Tax Levy

			Levy			
	Actual	I	Proposed			
City of Northfield Property Tax Levy	2017		2018	\$ C	hange	% Change
General Fund	\$ 5,512,070	\$	6,196,623	\$	684,553	12.4%
NCRC Operations	\$ 189,472	\$	189,472	\$	-	0.0%
Park Fund	\$ 94,500	\$	94,500	\$	-	0.0%
City Facilities Fund	\$ 42,000	\$	42,000	\$	-	0.0%
Vehicle & Equipment Replacement Fund	\$ 315,079	\$	315,079	\$	-	0.0%
Police Facility (COPS debt)	\$ 420,160	\$	435,000	\$	14,840	3.5%
Debt Service (2007A-2016GO Bonded Debt)	\$ 725,000	\$	744,500	\$	19,500	2.7%
Facilities Related	\$ 499,200	\$	462,000	\$	(37,200)	-7.5%
EDA	\$ 229,488	\$	239,680	\$	10,192	4.4%
HRA	\$ 233,968	\$	244,263	\$	10,295	4.4%
Total City Levy	\$ 8,260,937	\$	8,963,117	\$	702,180	8.5%

# 2018 General Fund Revenue

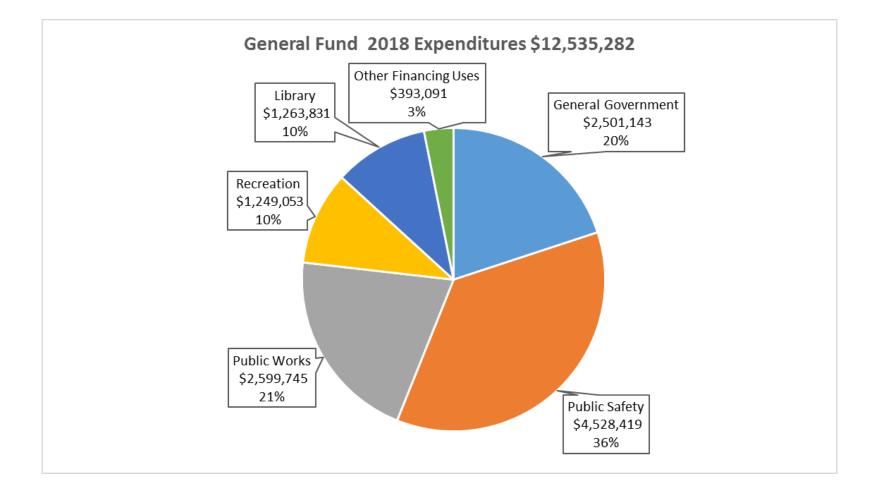


#### General Fund 2018 Revenue \$12,535,282

### 2018 General Fund Revenue

#### **GENERAL FUND SUMMARY**

		% of		% of	
<b>REVENUES BY MAJOR CATEGORY</b>	2017 Adopted	Total	2018 Proposed	Total	Difference
Property Taxes	5,512,070	46.6%	6,196,623	49.4%	684,553
Other Taxes	85,300	0.7%	90,000	0.7%	4,700
Licenses & Permits	412,630	3.5%	416,130	3.3%	3,500
Intergovernmental	3,617,301	30.6%	3,768,203	30.1%	150,902
Charges for Service	1,544,308	13.1%	1,489,661	11.9%	(54,647)
Fines & Forfeitures	147,000	1.2%	124,000	1.0%	(23,000)
Other Revenue	351,000	3.0%	355,625	2.8%	4,625
Other Financing Sources	156,000	1.3%	95,040	0.8%	(60,960)
TOTAL REVENUES	11,825,609	100.0%	12,535,282	100.0%	709,673



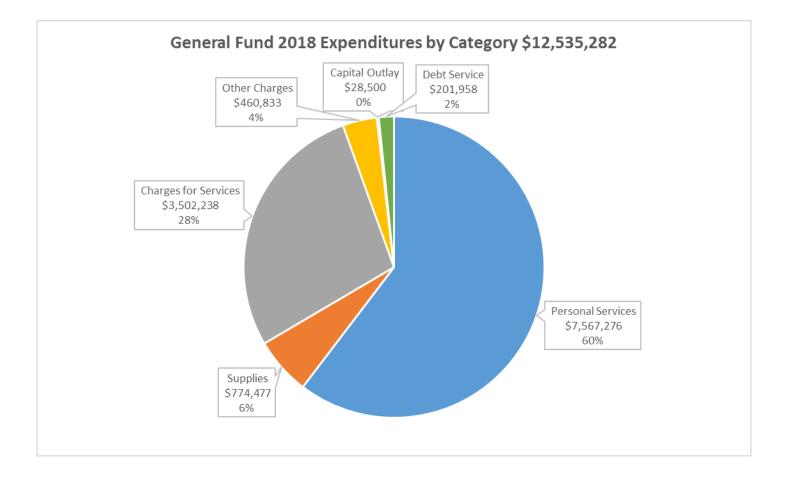


#### **GENERAL FUND SUMMARY**

		% of		% of	
EXPENDITURES BY MAJOR FUNCTION	2017 Adopted	Total	2018 Proposed	Total	Difference
GENERAL GOVERNMENT					
Mayor & Council	266,568	2.2%	367,159	2.9%	100,591
Administration	406,043	3.4%	456,429	3.6%	50,386
City Clerk	190,753	1.6%	198,698	1.6%	7,945
Elections	35,100	0.3%	57,667	0.5%	22,567
Finance	452,310	3.8%	503,584	4.0%	51,274
Human Resources	400,605	3.4%	469,979	3.7%	69,374
Community Development	127,873	1.1%	134,719	1.1%	6,846
Planning	164,347	1.4%	173,547	1.4%	9,200
City Hall Operations	118,348	1.0%	139,361	1.1%	21,013
Total General Government	2,161,947	18.1%	2,501,143	20.0%	339,196
PUBLIC SAFETY					
Police	3,481,330	29.2%	3,682,587	29.4%	201,257
Fire	531,000	4.5%	545,350	4.4%	14,350
Building Inspections	281,349	2.4%	300,482	2.4%	19,133
Total Public Safety	4,293,679	36.0%	4,528,419	36.1%	234,740

#### **GENERAL FUND SUMMARY**

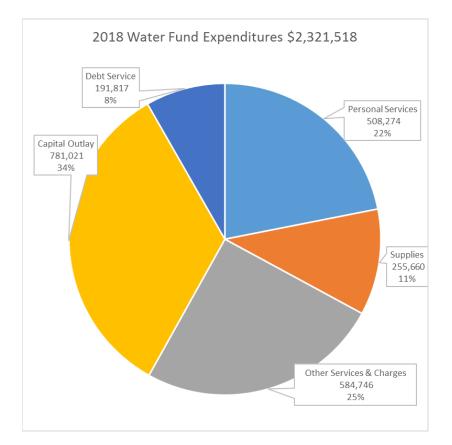
		% of		% of	
EXPENDITURES BY MAJOR FUNCTION	2017 Adopted	Total	2018 Proposed	Total	Difference
PUBLIC WORKS					
Engineering	529,235	4.4%	555,536	4.4%	26,301
Streets	1,409,670	11.8%	1,464,621	11.7%	54,951
Street Lighting	300,000	2.5%	300,000	2.4%	-
Facilities	252,916	2.1%	279,588	2.2%	26,672
Total Public Works	2,491,821	20.9%	2,599,745	20.7%	107,924
CULTURE & RECREATION					
Ice Arena	308,784	2.6%	350,793	2.8%	42,009
General Parks	267,430	2.2%	307,366	2.5%	39,936
Athletic Facilities	129,092	1.1%	134,800	1.1%	5,708
<b>Recreation Administration</b>	216,875	1.8%	219,226	1.7%	2,351
Outdoor Pool	237,034	2.0%	236,868	1.9%	(166)
Library	1,242,793	10.4%	1,263,831	10.1%	21,038
Total Culture & Recreation	2,402,008	20.2%	2,512,884	20.0%	110,876
OTHER FINANCING USES	476,154	4.0%	393,091	3.1%	(83,063)
TRANSFERS OUT	90,000	0.8%	-	0.0%	(90,000)
TOTAL EXPENDITURES	11,915,609	100.0%	12,535,282	100.0%	619,673





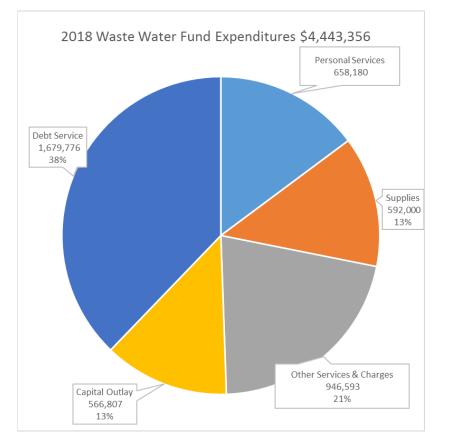
# 2018 Water Fund

- 0% increase in 2018
  - per 2014 rate study
- Revenue \$2,100,200
- Net Revenue/(Expense) \$554,703, excluding capital outlay
- Fund Balance \$6.2 million
  - 2018 Street Projects utilizing \$776,021 of fund balance



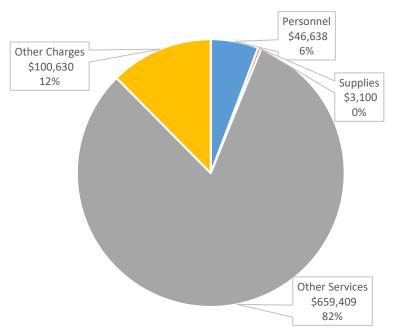
# 2018 Waste Water Fund

- 3% increase in 2018
  - per 2014 rate study
- Revenue \$4,434,236
- Net Revenue/(Expenses) \$557,687, excluding capital outlay
- Fund Balance \$2.7 million
  - 2018 Street Projects utilizing \$566,807 of fund balance



# 2018 Garbage Fund

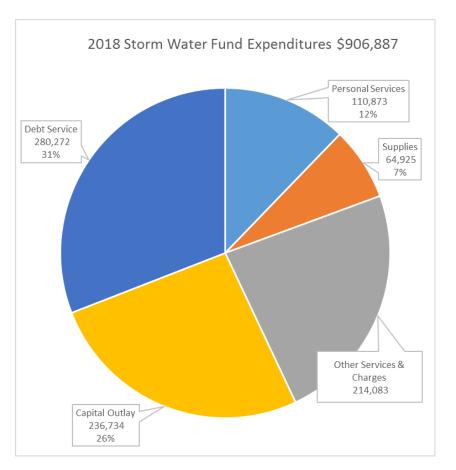
- 0% increase in 2018
  - per 2014 rate study
- Revenue \$906,252
- Net Revenue/(Expense) \$87,4423
- Fund Balance \$1.1 million
- The garbage hauling contract and landfill charges make up 77% of the expenditures
  - 54% contract with DSI and 23% landfill charges



#### 2018 Garbage Fund Expenditures

# 2018 Storm Water Fund

- 6% increase in 2018
  - per 2014 rate study
- Revenue \$858,607
- Net Revenue/(Expense) \$188,454, excluding capital outlay
- Fund Balance \$214K
  - 2018 Street Projects utilizing \$236,734 of fund balance



# Strategic Plan Summary 2018-2020

### VISION

Northfield is an open, safe and welcoming community, recognized for its world-class colleges and historic riverfront downtown, and is dedicated to sustainably enhancing and preserving its vibrant culture, celebrated arts, strong economy, and an excellent quality of life where all can thrive.

#### MISSION

The City of Northfield works for the common good of our residents and businesses and the improvement of our community by providing excellent, innovative municipal services that carry out the City's vision for a high quality of life for all.

# Strategic Plan Summary 2018-2020

#### **STRATEGIC PLAN SUMMARY 2018-2020**

**City of Northfield** 

STRATEGIC PRIORITY	DESIRED KEY OUTCOME TARGET		TARGET	STRATEGIC INITIATIVES		
ECONOMIC DEVELOPMENT	LOPMENT industrial tax have - industrial FMV		- Commercial and industrial tox value increased § by 12[2020	a) Comprehensive Redevelopment h)Business Departsion c) New growth expansion		
A Community That's Economically Thriving	Enhanced tourism	- Lodging and sales tax - Events attendance - Pull factors	- inc lodging tax - incsales tax- non-NF - inc. targeted iPull Factors	d) Develop tourism strategy e) Downtown revitalization f) Riverfront enhancement		
	Expanded downtown	Downtown sq. ft.	adc'l sq. ft,	1		
AFFORDABLE HOUSING	Grow & maintain attordable housing	Attordable units Workforce units	total units by 2020	a) Koester Court preservation b) tevise res. reltab prog. for		
A Community Where Everyone Can Afford in	More senior units	Senior unit Inventory	new affordable senior units	in come-eligible homeowners c) Sarrier removal strategy-aff, hsg. d) Develop senior housing plan		
Live	Expanded supportize & emergency housing	Supportive & emergency log units		e) Jevelop Southbridge property f) Workforce housing strategy		
INFRASTRUCTURE	improved infrastructure systems	<ul> <li>System inclicators-PCI, breaks, back-ups, etc.</li> </ul>	Targeted improvements     achieved-each system	a) Coordinate Fire Station project b) Plan & develop new Ucuor Sto c) Coordinate decision process fi		
A Community Where Infrastructure Supports Its Objectives	Resolution of major facility projects	Project timelines-each project	-Fire Station- 1/1/19 -Liquor Store- 1/1/18 -Arena, huild/no-6/1/18	ice Arena d) Jevelop community internet strategy		
	Increased satisfaction with high speed internet	Internet speed measurements	.(5.20% increase in citizen satisfaction with internet services	<ul> <li>e) update paverrent mgt. system</li> <li>f) Create storn water main. plan</li> <li>g) update pedestrian/bike, parks &amp; trails plan</li> </ul>		
DIVERSITY, EQUITY, INCLUSION	increased transit options for all	-existing noutes -Surveys -nidership	#new routes for underserved new rides created	a) Jevelop ecultable service access strategy b)Sevelop and implement the		
A Community that Welcomes Everyone	Statt and volunteers reflect community	Staffing statistics	Increase from toby 2020	<ul> <li>Bacial Equity Action Plan</li> <li>c) Jevelop a recruitment plan for volunteers, board/commission</li> </ul>		
	Improved access to City services for all corrug/raphics	-Surveys -Access statistics	=/> 75% of targeted access improvements met	members, interns d) implement recruitment, bling and retention plan for City staff positions		
OPERATIONAL	Adequate staff to meet demands	Staffing analyses	Approved targets met	a) Jev. operating effectiveness b) Eval comp. training programs		
A Community with a Government that Works	improved respect/trust- internal	Council/staft survey	-/>8c5 st-improvement	<ul> <li>c) Establish integrated work plan</li> <li>d) Develop Council/Staff</li> <li>relationship trust-building process</li> </ul>		
AND ENTRY DIST. LINE, P. C. MA.	improved extential communication	-Survey -reedbackmechanisms	=/>75% of stakeholders say meets or exceeds	e) Community engagement plan t) Communication plan		
CLIMATE CHANGE IMPACTS	A clear vision for climate action	CAP development timeline	Adopted CAP	a) Climate communication/outread program		
A Community that's Resilient and Sustainable	An economy resilient to energy & environment impacts	Plood damage Climate benchmarks	Most CAP targets	<ul> <li>b) Develop/deploy awareness survey</li> <li>c) Comprehensive stormwater plan</li> <li>d) Develop and implement Glimate</li> </ul>		
	Recinced net carbon emissions	Carbon measurements	Carbon neutral city by	Action Plan		

Note: Specific Strategic Plan "Targets" will be developed in the Action Plan Phase.

The plan consists of six *strategic priorities* the issues of greatest importance to the City over the next three years.

Associated with each priority is a set of *desired outcomes*, *key outcome indicators*, and *performance targets*, describing expected results and how the results will be measured.

The plan also includes strategic initiatives that will be undertaken to achieve the targeted outcomes.

• NAFRS Fire Hall Project (will require specific project approvals)



- Expansion project \$3.953 estimated (11-13-17)
- City financing through debt issuance and repayment through members.
- Northfield current formula portion of cost about 71%.
- Commencement Spring 2018.

- 3 Street Projects
  - Division and 7<sup>th</sup> Reconstruction
  - Washington St Mill & Overlay with parking lots rehabilitation
  - Spring Creek Road Reconstruction
  - \$2.7 million of MSA Construction funds will be used on 2018 projects





### • Equipment

- Election Equipment
- Front End Loader
- Backhoe
- Well 5 Generator
- 5 Pickup Truck Replacements
  - •3 Street
  - •1 Waste Water
  - •1 Water
- 2 Police Car Replacements







### Other

- 5 Year Utility Rate Study

   Including impact from Storm Pond Study
- Liquor Store Analysis & Alternatives
- Ice Arena Analysis & Alternatives





# Summary

- Staff has identified adjustments to revenue and expenses to meet 8.5% target
  - The 8.5% target includes the following position additions
     \$40K to increase Communications position from part-time to full-time
     \$10K intern programs
     Administrative & Youth
- An 8.0% target can be achieved by removing these positions
  - \$5 estimated property tax reduction on a \$150,000 value house
  - \$11 estimated property tax reduction on a \$300,000 value house

# Next Steps

City of Northfield 2018 Budget & Levy Public Hearing **Tuesday, December 5, 2017 6:00 pm** Council Chambers, 801 Washington St

- 1. Public Hearing on 2018 Budget and Levy
  - Staff Presentation
  - Public Comment
- 2. Adoption of 2017 Property Tax Levy/Budget

# Discussion

- Resolutions are attached representing both an 8.5% and an 8.0% increase
  - Discuss any suggested amendments or clarifications regarding the 2018 Levy, Budget, Capital Improvement Plan or Capital Equipment Plan at this meeting