



Housing Ordinance “Phase 2” Update

Northfield
Planning Commission
April 17, 2025

Agenda

- Background
- Timeline of “Phase 2” Rental Ordinance Changes
- 20% Rental Restriction
- Short Term Rentals



Background

- Housing Studies
 - Enterprise (2022)
 - Maxfield (2024)
- 2021-2024 Strategic Plan
 - Rehabilitation of existing homes
 - **Rental Housing Ordinances “Phase 1”**
 - Nuisance/property maintenance
 - **Rental Housing Ordinances “Phase 2”**
 - Short Term Rental Ordinance
 - 20% Restriction Revisited
 - HRA moved to support both staff recommended motions on March 6, 2025



Timelines



Short Term Rental Ordinance

HRA March 6



PC March 20 (Public Hearing)



EDA March 24

PC April 17 (recommendation)

20% Restriction

HRA March 6



PC March 20



EDA March 24

PC April 17 (recommendation)



March – June
2025

- **Short-term rental license ordinance**
- **20% limitation revisions**

May to
August 2025

- Tenant protections
- Inclusionary zoning

Spring 2025 –
Winter 2026

- Zoning code revisited
- HRA-facilitated production



Comprehensive Plan Decision Making



Guiding Value: Promote Safe and Stable Housing

- ... affirmatively further fair housing?
- ... ensure all housing is safe and secure in all weather conditions?
- ... address housing conditions and/or increase the supply, variety and affordability of housing types needed?
- ... promote inclusive neighborhoods?



Addressing Short-Term Rentals

Current State of Short-Term Rentals



- Residential properties rented using a 3rd-party booking site
- For fewer than 30 days at a time
- Currently **unlicensed** and **uninspected**
- Subject to statewide lodging sales tax
- **Not subject** to existing Northfield 3% lodging sales tax
- May be operated by absent property owners
- May be owned by multi-national/corporate owners
- ~35 listed on a 3rd party site in Northfield



What does this look like to the owner?

- Airbnb lists an **Occupancy Tax** – a **sales** tax
- Northfield established a **3% lodging tax** to fund the **Convention and Visitors Bureau**
Without registering these units, the CVB can not receive the tax.

Guest paid

\$79.00 x 4 nights	\$316.00
Cleaning fee	\$15.00
Guest service fee	\$46.73
Occupancy taxes	\$24.41
Total (USD)	\$402.14

Example from the host side of a third-party booking site showing what is included in the payment.



What does this look like to the purchaser?



▼



Guildside Loft
Entire rental unit
★ 5.00 (31 reviews)

×

Taxes

- Taxes on accommodation such as Occupancy Tax, VAT, or GST. May also include tourism fees.
- \$10.38 General Sales and Use Tax (Minnesota)
- \$0.76 Transit Sales and Use Tax (Rice)

[Learn more](#)

\$172.32

\$11.14

\$183.46

[Price breakdown](#)

Before registration

- AirBnb lists the taxes that apply. This Northfield listing shows what is captured in the total collected from the “guest.”
- Without registering these units, the CVB can not collect the related tax.



[Edit](#)

[Edit](#)



3rd Floor Apartment in The Historic Stahl House

Entire rental unit

★ 4.82 (232 reviews) • Superhost

Your total

\$119.82 x 1 night \$119.82

Taxes \$11.42

\$131.24

[Price breakdown](#)

×

Taxes

- Taxes on accommodation such as Occupancy Tax, VAT, or GST. May also include tourism fees.
- \$3.15 Lodging Tax (Mankato)
- \$0.52 Local Sales and Use Tax (Mankato)
- \$7.22 General Sales and Use Tax (Minnesota)
- \$0.53 Transit Sales and Use Tax (Blue Earth)

[Learn more](#)

After registration

- Site will show a breakdown of taxes and fees that can include Northfield's **3% lodging tax**
- This example is from Mankato.



Addressing short-term rentals



- **Staff recommendation:**

- Add definition to the city's code
- License identical to all residential rental properties
- Adopt appropriate standards and conditions
- Limit the number of short-term rental units per person or firm to 10

- **Benefits:**

- All rental units treated the same
- All rental units licensed
- Complaints can be addressed
- Convention and Visitor's Bureau receives lodging tax
- Limit non-local or corporate ownership



Staff Recommended Action

Pass a resolution recommending the staff recommended changes to the city code of ordinances



Addressing the 20% Limitation in R1 and R2 Zoning Areas

Legend

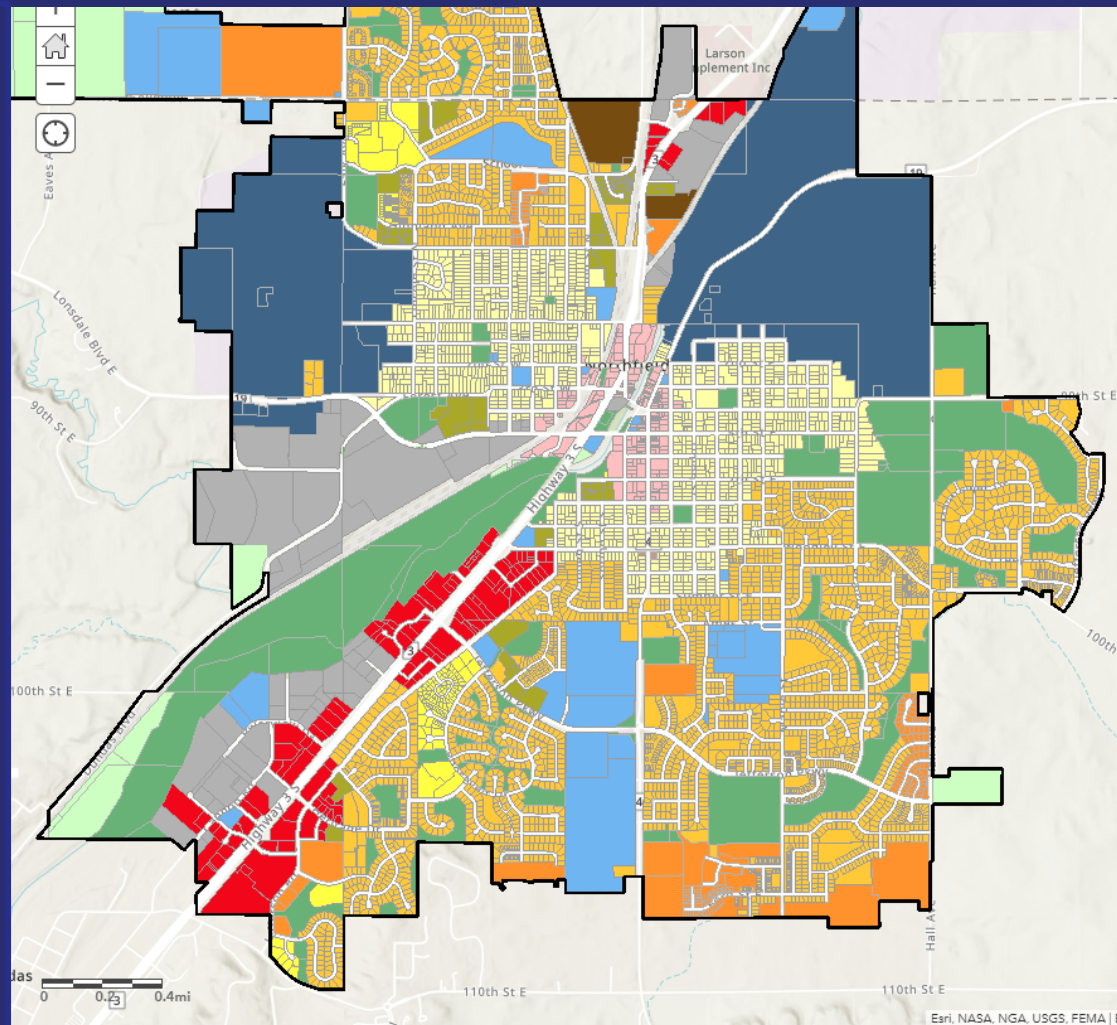
- PI-S: Public & Institutional
- PB-S: Public Benefit District

Dakota County HOA Parcels

- R1-B: Low Density Residential
- R2-B: Medium Density Residential
- R3-B: High Density Residential
- R4-B: Manufactured Home Park
- N1-B: Neighborhood General 1
- N2-B: Neighborhood General 2
- C1-B: Downtown
- C2-B: Highway Commercial
- I1-B: Industrial
- A-S: Agricultural
- CD-S: College Development
- PI-S: Public & Institutional
- PB-S: Public Benefit District

Rice County Parcels

- R1-B: Low Density Residential
- R2-B: Medium Density Residential
- R3-B: High Density Residential
- R4-B: Manufactured Home Park
- N1-B: Neighborhood General 1
- N2-B: Neighborhood General 2
- NC-F
- C1-B: Downtown
- C2-B: Highway Commercial
- I1-B: Industrial
- A-S: Agricultural
- CD-S: College Development
- PI-S: Public & Institutional
- PB-S: Public Benefit District



Addressing the 20% limitation in R1 & R2 areas



- Established in 2008 to address concerns:
 - Off-campus student housing
 - Inattentive landlords
 - Nuisance acts and properties
 - Potential unsafe conditions
- ~1,460 lots in R1 & R2
- Includes 13 properties both homesteaded and licensed
- Today:
 - Colleges rehabilitated and built more housing
 - Colleges allow minimal off-campus housing
 - Successful licensing and nuisance abatement program
 - Unlicensed homes rented
 - Homesteaded properties artificially limit availability



Staff Recommendation



Remove limitation: Any property owner in R1/R2 (~1460) may apply for a license

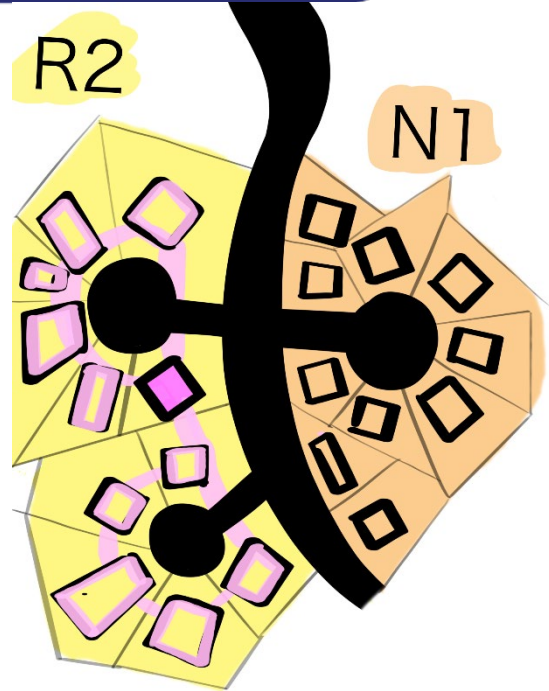
Impact

- Increases safety for renters
- Increases housing availability
- Staff has time to address other issues
- Increases fee-based revenue
- May increase economic opportunity for existing property owners

Where zones collide...



- One side of the street can be subject to the restriction while the other is not
- Cul-de-sacs create complications with interpretation





Future Rental Housing “Phase 2” Ordinances

- Tenant protections
 - Source of income protections
- Inclusionary zoning ordinance





Questions

Melissa Hanson

Housing Coordinator

Melissa.Hanson@Northfieldmn.gov

Jake Reilly

Community Development Director

Jake.Reilly@Northfieldmn.gov

Emery John

Program Associate

Emery.john@northfieldmn.gov